

Innovative Process Informs Function on the SR 520 Bridge Replacement Project

Paul Bott P.E., S.E.
Program Structures Lead
HDR Engineering Inc.

Greg Nutson P.E., S.E. West Side Structures Lead HDR Engineering Inc.





Project Location





SR 520 Project and Program Limits





Four SR 520 projects:

- I-5 to Medina: Bridge Replacement and HOV Project
- Medina to SR 202: Eastside Transit and HOV Project
- Pontoon Construction Project
- Lake Washington Congestion

 Management Project



Existing Bridge Data

- Opened August 8th, 1963
- 2.3 mile long crossing
- Originally designed for 57 mph wind
- Retrofitted in 1998 to withstand 20 year storm 77 mph wind
- Designed for 65,000 trips per day
- 60 feet wide with 4 lanes of traffic



(520)

I-5 to Medina: Bridge Replacement and HOV Project

Existing Bridge Deficiencies

- Vulnerable to catastrophic failure during large windstorms
- Vulnerable to collapse from earthquakes
- Vulnerable to collapse from vessel impact
- Does not have shoulders
- Daily traffic volumes exceed capacity
- No HOV, bicycle, or pedestrian features
- Discharges untreated storm water runoff into Lake Washington

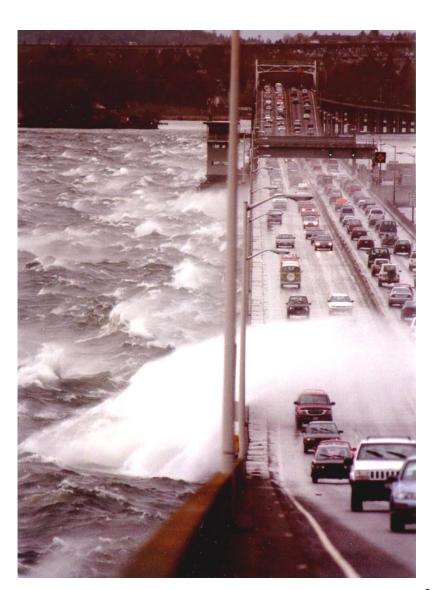






Program Goals

- Improve Safety and Reliability
- Increase mobility for people and goods
- Avoid, minimize, and/or mitigate the project effects on the environment and neighborhoods



Project Setting and Environment

- Vital link across Lake Washington
- Wetlands
- Parklands
- Urban neighborhoods
- University property
- Navigable waterways
- Recreational waters
- Endangered species habitat
- Tribal fishing waters
- Historical and Cultural resources



Stakeholders

- Cross Lake Commuters
- Taxpayers
- Local Communities and Interest Groups
- Regulatory Agencies
- The University of Washington
- Native American Tribes
- Businesses on both sides of the lake
- The Arboretum
- WSDOT
- Sound Transit
- FHWA
- Many others





Environmental Regulations

- National Environmental Policy Act (NEPA)
- Clean Water Act (wetlands/water quality)
- Clean Air Act
- Section 4(f) of the Department of Transportation Act of 1966
- Section 6(f) of the Land and Water
 Conservation Fund Act
- Section 106 of the National Historic Preservation Act
- Rivers and Harbors Act
- Endangered Species Act
- State Regulations and Local Ordinances







Regulatory Agencies / Permits Required

Army Corps of Engineers:

Clean Water Act Section 404 Permit Rivers and Harbors Section 10 Permit

Coast Guard

Rivers and Harbors Section 9 Permit Private Aids to Navigation Permit (PATON)

USFWS:

Endangered Species Act Section 7 Consultation Migratory Bird Treaty Act compliance Bald and Golden Eagle Protection Act consistency Fish and Wildlife Coordination Act Compliance

Department of Ecology

Clean Water Act Section 401 Certification Coastal Zone Management Certificate NPDES General Construction Permit Shoreline Conditional Use Permit

WA State Department of Fish and Wildlife

Hydraulic Project Approval

Department of Natural Resources

Aquatic Lands Use Authorization/Lease/Easement

National Marine Fisheries Service

Endangered Species Act Section 7 Consultation Marine Mammal Protection Act Compliance Magnuson-Stevens Act (Essential Fish Habitat)

King County

Waste Discharge Permit/Authorization

Seattle and Medina

Street Use Permit

Noise variance

Shoreline Substantial Development-

Permit/Conditional Use/Variance/Exemption

Critical Areas Review

Building Permit

Side Sewer Permit

Other Local Permits

Others



(520)

I-5 to Medina: Bridge Replacement and HOV Project

Innovative Processes

- Communications Process
 - Targeted to all parties involved in the program
- Mediation Process
 - Targeted to the West Side Stakeholders
- Regulatory Agency Coordination Process
 - Targeted to regulatory agencies and tribes





(520)

I-5 to Medina: Bridge Replacement and HOV Project

Communications Process

"No surprises" approach

- Daily conference calls with WSDOT communications officials
- Bi-Weekly reports to WSDOT Headquarters
- Communications back pocket card

Public Outreach

- Open houses, public hearings, workshops, fairs and festivals
- Comprehensive Web site

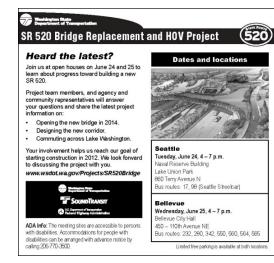
Public Correspondence

e-mail updates and responses, phone call follow ups, and constituent meetings

Internal Communications

- Monthly all-staff meetings
- Project Media Clips

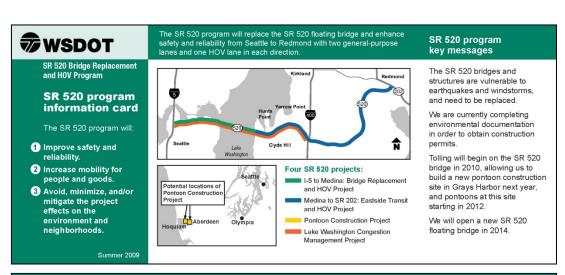






Communications Back Pocket Card

- Key Messages
- Program Costs
- Program Timeline
- Web Site Address
- Contact Info



Key features of How much does the What is the SR 520 How can I learn SR 520 program SR 520 program cost? program timeline? additional information? · Designed floating bridge to The latest cost estimates for We plan to open a new floating the SR 520 program range from withstand 92 mph winds. bridge to drivers in 2014. www.wsdot.wa.gov/projects/ \$4.53 to \$6.67 billion. 2009 Begin innovative pontoon sr520bridge · Designed bridges to better depending on which west side withstand earthquakes. construction testing effort. option is chosen. Advertise design-build contract • Two general-purpose lanes The Governor and Legislature for the Pontoon Construction sr520bridge@wsdot.wa.gov and one HOV lane in each Project. have approved tolling to fund direction 2010 Begin pontoon construction at a new SR 520 floating bridge. Please refer all media an existing facility. · Improved, wider shoulders. The SR 520 program is currently inquires to: Begin new pontoon site funded for \$1.99 billion. Suanne Pelley · Bicycle and pedestrian path. construction in Grays Harbor. Communication Director Additional funding sources are Begin construction on the · Improved transit service. Phone: 206-770-3578 under consideration to close the Fastside * · Stormwater runoff treatment. existing funding gap and pay for 2012 Begin construction of new floating bridge. the remaining safety and mobility · Noise walls for noise reduction. 2014 Open four-lane bridge to improvements included in the program. 2016 Open six-lane bridge to * Assumes full project funding.



Mediation Process

- Initiated by the Legislature and Governor.
- Began August 2007 and continued through December 2008.
- Goal was to select a west side design option.
- Participants identified options <u>independently</u> of the project team.





(520)

I-5 to Medina: Bridge Replacement and HOV Project

Mediation Process Participants

WSDOT Sound Transit Office of the Governor University of Washington King County Metro Transit Seattle Mayor's Office Seattle City Council Seattle Design Commission Arboretum Foundation/Arboretum and **Botanical Garden Committee** Cascade Bicycle Club Friends of Seattle's Olmsted Parks Transportation Choices Coalition **Boating Community** Seattle Chamber of Commerce Bellevue Chamber of Commerce Freight Advisory Committee MontlakeCommunity Council Madison Park Community Council Roanoke/Portage Bay Community Council Laurelhurst Community Council University District Community Council North Capitol Hill Community Council Eastlake Community Council

Ravenna Bryant Community Council

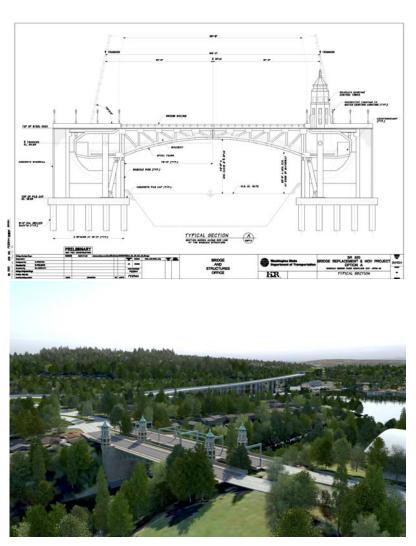
City of Yarrow Point City of Medina City of Clyde Hill City of Hunts Point City of Bellevue City of Kirkland Federal Highway Administration NOAA Fisheries, National Marine Fisheries Service U.S. Fish and Wildlife Service U.S. Coast Guard Washington State Legislature





Project Team's Role in the Mediation Process

- Provided information to participants
- Performed technical analysis on ideas presented
- Developed conceptual plans and visualizations
- Prepared cost estimates for conceptual designs





Mediation Process Outcomes

- Three options were agreed to by the mediation participants
 - Option A
 - Option K
 - Option L
- Options A, K, and L will be evaluated in the Supplemental Draft Environmental Impact Statement (SDEIS)



I-5 to Medina: Bridge Replacement and HOV Project



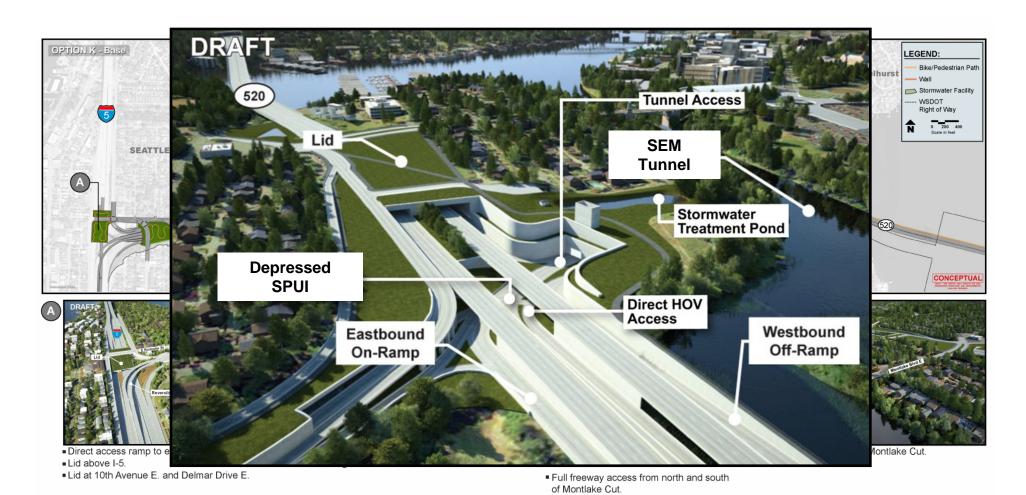
Option A



I-5 to Medina: Bridge Replacement and HOV Project



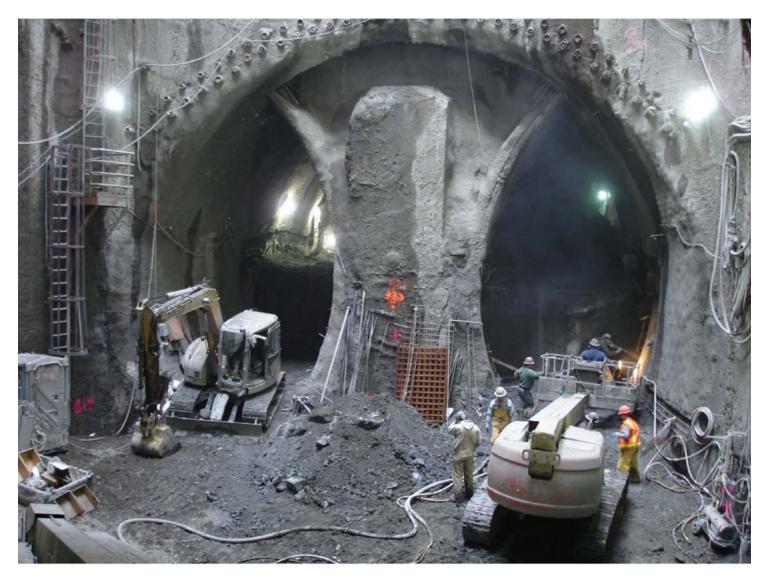
Option K







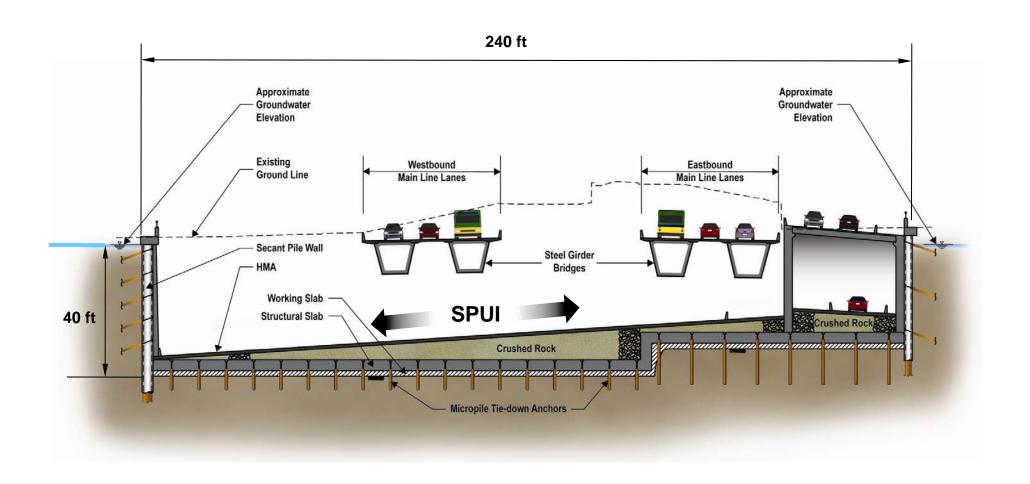
Option K – SEM Tunnel



(520)

I-5 to Medina: Bridge Replacement and HOV Project

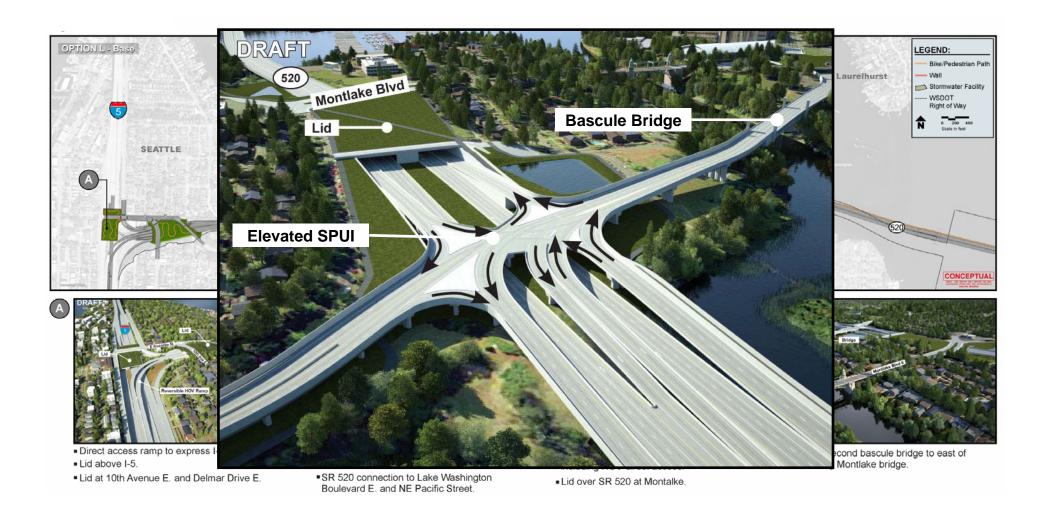
Option K – Depressed SPUI



I-5 to Medina: Bridge Replacement and HOV Project



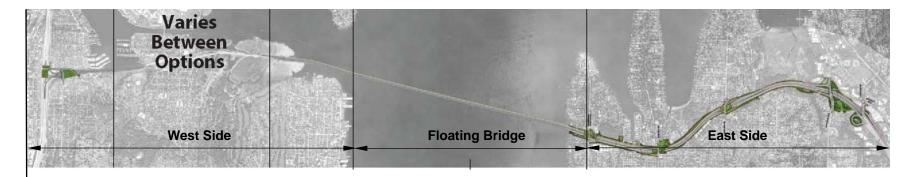
Option L





I-5 to Medina: Bridge Replacement and HOV Project

2008 Program Costs



Option A - Total Cost \$4.7 B

West Side Cost \$2.2 B

Floating Bridge and East Side Cost \$2.5 B

OptionK – Total Cost \$6.7 B

West Side Cost \$4.2 B

Floating Bridge and East Side Cost \$2.5 B

Option L – Total Cost \$5.2 B

West Side Cost \$2.7 B

Floating Bridge and East Side Cost \$2.5 B

I-5 to Medina: Bridge Replacement and HOV Project



Regulatory Agency Coordination Process (RACp)

- The goal of RACp is to facilitate ongoing collaboration with regulatory agencies.
- RACp provides a forum for:
 - Ensuring consistency with regulations
 - Sharing information
 - Clarifying agency preferences
 - Identifying potential issues <u>early</u> in the design process



DRAFT

Regulatory Agency Coordination Process (RACp) – In-Water Construction Technical Working Group Thursday, September 4, 2008, 1:00 p.m. – 4:00 p.m. SR 520 Office, 600 Stewart Street, Seattle Second Floor Conference Room

Meeting Summary

Introductions and Meeting Purpose

Sarah Brandt, SR 520 environmental communications manager and meeting facilitator, welcomed the group and led introductions. Sarah reviewed the meeting objectives and meeting packet materials with the group. Packets included a draft meeting summary for the August 7 In-Water Construction (IWC) Technical Working Group (TWG). Sarah announced that comments on the draft summary would be appreciated by next Friday, September 12, 2008.

Construction Timing Matrix Updates

Chris Cziesla, SR 520 Endangered Species Act (ESA) lead, indicated that he was unable to attend the August 7 IWC TWG meeting and would like to begin by reviewing updates to the matrices based on discussion from the last meeting. Updates were made to the zone 8: East Approach matrix based on discussion at the August 7 IWC TWG. Updates were also made to the zone 7: Floating Bridge matrix based on discussion at the July 10 IWC TWG.

Updates: Zone 7 - Floating Bridge

Updates to the zone 7 matrix indicate that activities within the zone may be conducted yearround because the activities either do not require in-water work or have little or no interaction

Updates: Zone 8 - East Approach

Chris reviewed the updated zone 8 matrix. The updated matrix indicates that many construction activities are not subject to work windows because either the nature of the activity does not require in-water work, or would have little or no interaction with fish use.

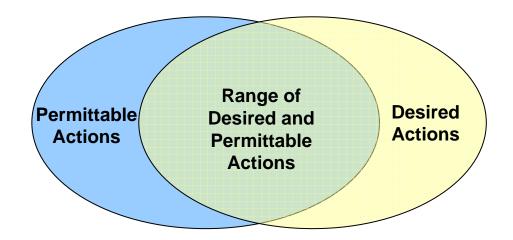
Chris noted that construction activities showing restricted work windows are all related to pile driving installation and removal.

Chris identified some parking lot items identified by the project team based on discussion from the last meeting for zone 8. A summary of the discussion and updates to suggested work windows in zone 8 is captured in the table below.

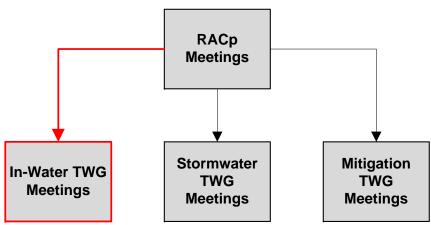
SR 520 RACp In-Water Construction Technical Working Group Meeting September 4, 2008 – Meeting Summary DRAFT Page 1 of 9



RACp - Technical Work Groups (TWGs)



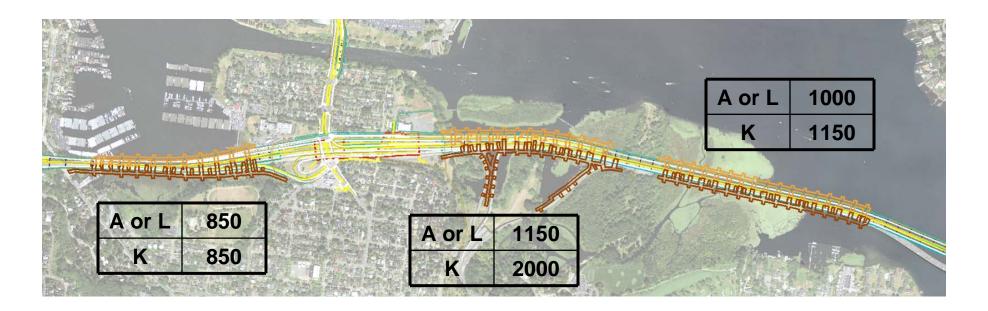
Technical Work Groups (TWGs) meet to cover specific topics in detail





Work Bridge Areas and Number of Piles

Option	Temp. Br. Area (SF)	No. of Piles (Ea)	Pile Area (SF)	Total Length (LF)
A	900,000	3,000	9,400	240,000
K	1,200,000	4,000	12,600	320,000
L	900,000	3,000	9,400	240,000





Fish Use by Zone

Zone 6: SR 520 West Approach (from Foster Island to the 10 – meter depth contour)

Species	Life History Stage	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Chinook	Adult												
	Residual												
	Juvenile												
Steelhead	Adult												
	Residual												
	Juvenile												
Bull Trout	Sub Adult												

Nominal Presence
Low Presence
High Presence



I-5 to Medina: Bridge Replacement and HOV Project

Work Descriptions and Windows by Zone

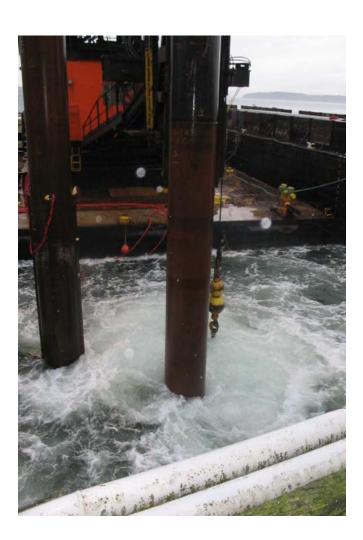
Construction	Components	Functional	Threshold	BMP's	Proposed Work Window											
Activity	Components	Impacts	of Concern	Dilli 3	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Work Bridge Construction	Shoreline Access	-Turbidity - Habitat disturbance	- State water quality standard 5 NTU over background	-Siltcurtain -TESC plan												
	Pile Driving	- Under water noise - Turbidity	- NMFS underwater noise standards	-Vibratory Installation when possible - Sound attenuation device (bubble curtain, Gunderboom)												
	Above Water Work	-Debris/ spills	Any fuel spill	-Debris containment - Spill prevention, control and countermeasures plan (SPCC)												

Zone 6

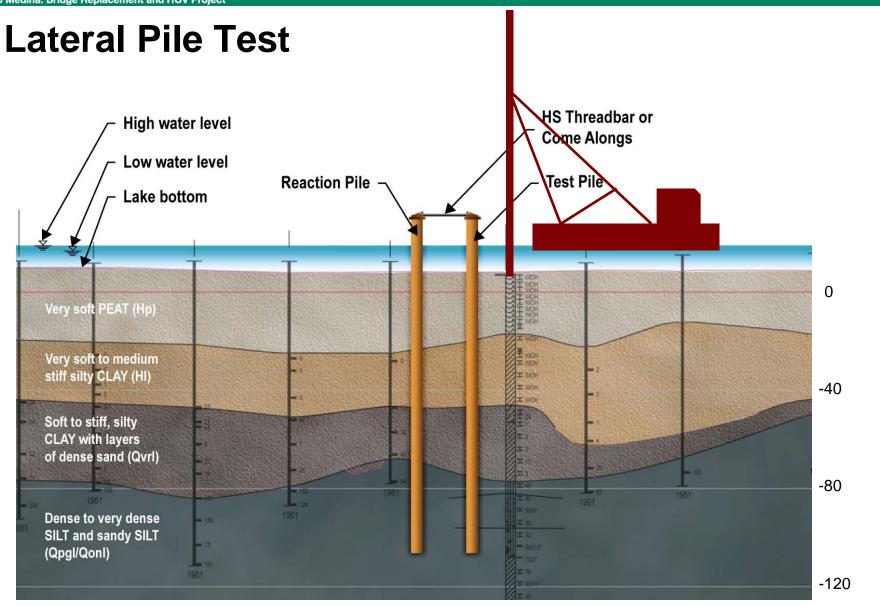


Test Pile Program Goals

- Collect site specific sound wave propagation data
- Test the effectiveness of different noise attenuation methods on pile driving
- Determine the effectiveness of vibratory and impact pile driving
- Determine the feasibility of removing piles after hard driving
- Demonstrate the effectiveness of equipment, materials, and means of access
- Determine geotechnical properties and parameters for soils







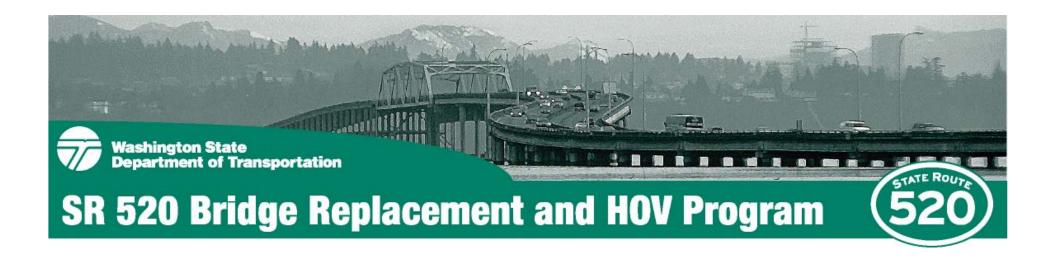


In Closing

 Three innovative processes have been developed in response to the challenges faced by the program.

The Communications,
Mediation, and RAC
processes have helped
inform the decisions that will
determine the ultimate form
and function of the project





Questions?

Web Site:

www. wsdot.wa.gov/projects/SR520Bridge

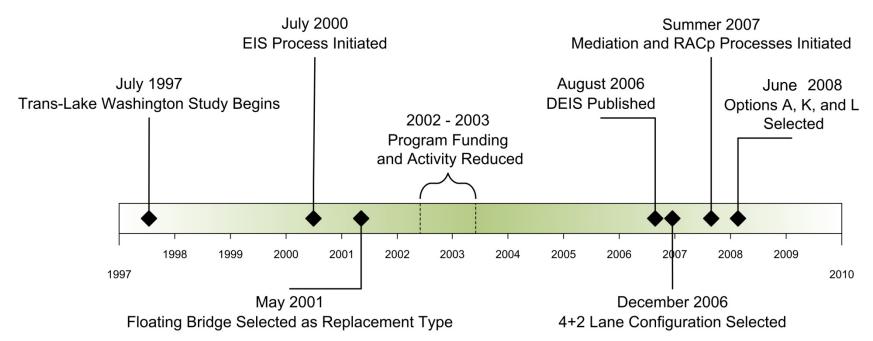
E-mail:

sr520bridge@wsdot.wa.gov

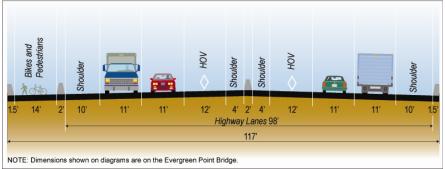




Program History and Milestones





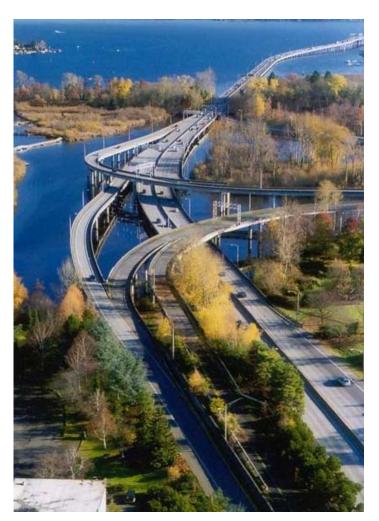


(520)

I-5 to Medina: Bridge Replacement and HOV Project

Environmental Regulations – State and Local

- State Regulations
 - State Environmental Policy Act (SEPA)
 - Hydraulic Code (streams and aquatic habitat
 - Water Pollution Control Act (stormwater and wetlands)
- Local Regulations
 - Shoreline Management Act Regulations
 - Coastal Zone Management Act
 - Local Ordinances





I-5 to Portage Bay





Zones and Work Bridges

