

I-405/SR 167 Corridor Program Executive Advisory Group

August 24, 2021

Roger Millar, P.E., AICP WSDOT Secretary of Transportation

Julie Meredith, P.E. WSDOT UMA and Megaprograms Assistant Secretary

Karen Kitsis Sound Transit Deputy Director, Planning, Environment and Project Development

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Doug Vaughn WSDOT CFO

Agenda

- Introductory Remarks
- Public Comment
- Sound Transit Partnership Update
- I-405/SR 167 Corridor Update:
 - Review status of proviso work
- Closing



Introductory Remarks

Roger Millar, WSDOT Secretary of Transportation



Looking back and where we are now

June 2021 Meeting

- Sound Transit partnership update
- Legislative direction developing funding and phasing options
- Establish policy framework and identify needs
- Project updates

August 2021 Meeting

- Sound Transit partnership update
- Review status of proviso work



Public comment

Facilitated by:

Colleen Gants

I-405/SR 167 Corridor Communications

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Sound Transit partnership update

Karen Kitsis, Deputy Director, PEPD Paul Cornish, BRT Program Director



Adopted approach to realignment

- Combines cost, schedule & revenue efforts
- Work towards <u>initial target schedule</u> with the <u>affordable schedule</u> as safety net
- Engage stakeholders to tackle project level funding gaps through cost savings and seeking additional financial capacity
- Prepare environmental documents to support the target schedule
- Identify project milestones by which decisions are made as to whether to continue on the target schedule
- BRT program affordable and target schedules are the same



Stride BRT delivery date overview

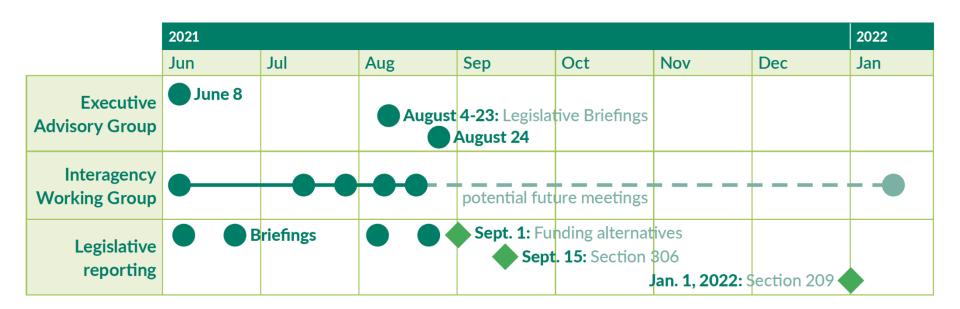
2021 ➤ Northgate Link 2022 2034 ➤ Hilltop Tacoma Link ➤I-405 North Stride parking 2023 >I-405 South Stride parking >SR-522/145th parking >East Link 2024 >Lynnwood Link 2035 ➤ Federal Way Link Kingsgate parking ➤Downtown Redmond Link 2027 2044 2025 >I-405 North Stride NP ➤Lake Forest >Bus Base North 2026 Park parking ▶I-405 South Stride NP ➤SR 522/145th Stride NP >NE 85th Street Interchange and Inline BRT Station portion of I-405 Stride North



Legislative Proviso Workplan



Working together



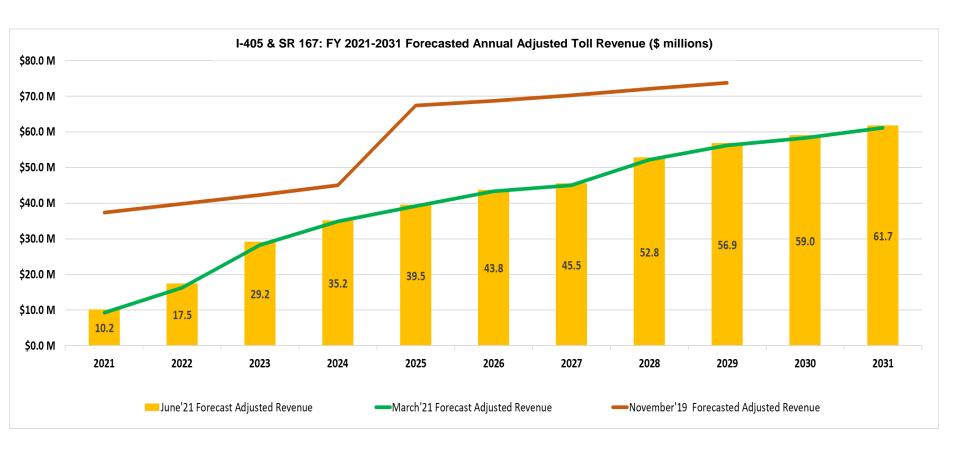


What we're hearing

- Prioritize funding and delivery of projects with system benefits/synergies that complement I-405 BRT and all ETL projects from Lynnwood to Burien, including those currently under construction.
- Corridor faces a funding challenge, not a phasing challenge.
 - Explore a wide variety of alternative funding options, be creative and report on all options, and identify the legislative authorization requirements.
 - Revenue-generating projects help to advance delivery of the program and overall system benefits.
 - Look for partnering opportunities and funding solutions, including grants.
 - Consider increased costs when delaying projects.
- Expedite delivery without negatively impacting delivery timing of other projects.



June Forecast T&R Recover Trends





Financial analyses

2019

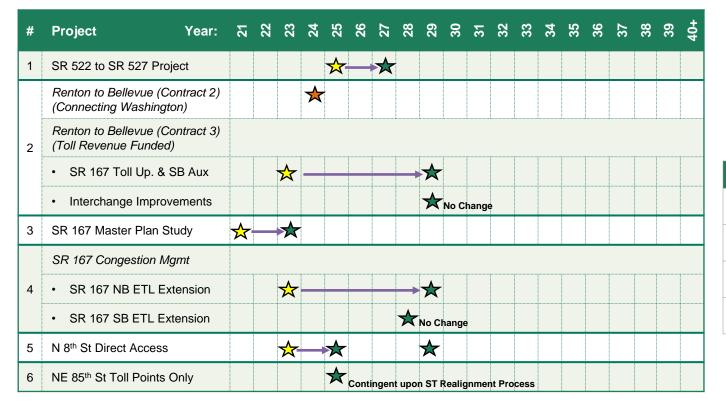
2020

2021

- ESSB 5825 provided toll authorization up to \$1.16B
- OST performed analysis on ESSB 5825: Toll revenue and financing supported \$938M* in project funding

- OST performed analysis of Governor's proposed budget: Updated toll revenue and financing estimates supported \$660M* (or 65%) in project funding
- Current Law Budget: \$1.178B
- WSDOT and OST will provide analysis of 2021-23 Current Law Budget to determine funding and phasing options in response to budget provisos

ESSB 5825 & Current Law Delivery Schedule



Legend							
\bigstar	Current Law Opening						
\Rightarrow	Pre-COVID / ESSB 5825						
*	Renton to Bellevue ETL opens						
\longleftrightarrow	Delivery change from current law						

^{*} Design only



^{**} Not originally funded in 5825

Toll Policy Assumptions

WSTC must set toll rates and occupancy requirements prior to bonding.

Policy	Assumption
Toll-Free HOV	3+ during peak hours, 2+ during off-peak hours
Toll Hours	5 a.m. to 7 p.m., Monday to Friday
Minimum Toll	\$0.50 SR 167 and \$0.75 on I-405 until 50 miles combined, \$0.75 on both facilities
Maximum Toll	\$9 on SR 167 and \$10 on I-405 until 50 miles combined, then \$10 on both facilities



OST Analysis: Current Law

Key Assumptions:

- 30-year amortization with level debt service
- 2.50x coverage, incl. RSA
- Prefunded R&R
- Accelerated RSA funding
- Does not include \$32.9M in ARPA funds

					% of Project
	Project Funds	Bond Proceeds			Funds
Fiscal Year	Requested**	Delivered	PayGo Funding	Funding Gap	Delivered
2021	\$21,042,897	\$0	\$21,042,897	\$0	100%
2022	23,300,000	0	15,200,000	(8,100,000)	65%
2023	9,700,000	7,335,000	0	(2,365,000)	76%
2024	156,000,000	87,800,000	0	(68,200,000)	56%
2025	190,000,000	107,500,000	0	(82,500,000)	57%
2026	175,000,000	85,200,000	11,000,000	(78,800,000)	55%
2027	202,000,000	92,900,000	29,950,000	(79,150,000)	61%
2028	296,000,000	141,200,000	36,550,000	(118,250,000)	60%
2029	89,000,000	40,050,000	32,400,000	(16,550,000)	81%
2030	0	0	0	0	0%
2031	0	0	0	0	0%
Total	\$1,162,042,897	\$561,985,000	\$146,142,897	(\$453,915,000)	61%



OST Analysis: Current Law

Cash flow (1 of 2)

	[A]	[B]	[C]	[D]	[E]	[F]	[G]	[H]	[1]	[1]
Fiscal Year Ending	Adjusted Gross Toll	O&M	RSA Account	Net Toll	Net Debt Service	Net Debt Service	Net Debt Service	Net Debt Service	Total Net	Debt Service
30-Jun	Revenues*	Expenses	Deposits	Revenues*	2023 Financing	2025 Financing	2027 Financing	2028 Financing	Debt Service	Coverage
				[A+B+C]					[E+F+G+H]	[D/I]
2021	9,889,053	(15,308,899)	_	(5,419,846)	_	_	_	_	_	
2022	17,893,979	(11,946,768)	(5,947,211)	0	_	-	_	_	-	
2023	29,029,147	(13,182,178)	(15,846,970)	0	_	-	_	_	-	
2024	35,518,895	(14,949,139)	(20,567,619)	2,136	-	-	-	-	-	
2025	67,472,089	(23,968,470)	(23,319,417)	20,184,202	(4,313,263)	-	-	-	(4,313,263)	4.
2026	76,463,379	(25,651,599)	-	50,811,780	(6,208,343)	(11,602,626)	-	-	(17,810,969)	2.
2027	82,071,809	(26,718,620)	-	55,353,189	(6,203,743)	(11,600,484)	-	-	(17,804,227)	3.
2028	92,885,898	(28,155,590)	-	64,730,308	(6,204,833)	(11,601,389)	(5,595,537)	-	(23,401,758)	2.:
2029	96,267,316	(28,478,545)	-	67,788,771	(6,205,743)	(11,599,469)	(5,593,480)	(3,681,686)	(27,080,377)	2.
2030	117,592,951	(32,155,835)	-	85,437,116	(6,206,128)	(11,604,321)	(5,593,093)	(10,720,437)	(34,123,978)	2.
2031	120,427,348	(33,189,480)	-	87,237,867	(6,205,385)	(11,599,406)	(5,593,953)	(11,409,423)	(34,808,166)	2.
2032	122,941,907	(34,523,442)	-	88,418,465	(6,203,347)	(11,604,356)	(5,590,797)	(11,409,193)	(34,807,692)	2.
2033	125,509,584	(36,215,413)	-	89,294,171	(6,205,097)	(11,602,720)	(5,593,087)	(11,410,826)	(34,811,729)	2.
2034	128,136,211	(36,965,106)	-	91,171,106	(6,205,821)	(11,599,323)	(5,595,357)	(11,407,941)	(34,808,441)	2.
2035	130,815,372	(38,139,485)		92,675,887	(6,205,402)	(11,604,295)	(5,592,043)	(11,410,033)	(34,811,772)	2.
2036	133,555,278	(39,259,112)	-	94,296,166	(6,203,736)	(11,602,937)	(5,593,141)	(11,410,820)	(34,810,633)	2.
2037	136,350,566	(40,292,400)	-	96,058,166	(6,205,448)	(11,600,189)	(5,593,539)	(11,409,965)	(34,809,141)	2.
2038	139,212,302	(41,367,807)	-	97,844,495	(6,205,549)	(11,600,838)	(5,593,545)	(11,412,585)	(34,812,516)	2.
2039	142,132,137	(42,409,673)	-	99,722,464	(6,203,674)	(11,603,962)	(5,593,037)	(11,409,139)	(34,809,811)	2.
2040	145,116,548	(43,498,022)	-	101,618,526	(6,204,774)	(11,599,724)	(5,591,904)	(11,409,570)	(34,805,971)	2.
2041	148,163,424	(44,592,290)	-	103,571,134	(6,203,281)	(11,602,620)	(5,594,788)	(11,408,474)	(34,809,162)	2.
2042	151,282,633	(45,768,995)	-	105,513,638	(6,204,173)	(11,602,124)	(5,591,659)	(11,410,126)	(34,808,081)	3.
2043	154,464,293	(46,959,806)	-	107,504,487	(6,206,883)	(11,602,530)	(5,592,370)	(11,409,678)	(34,811,461)	3.
2044	157,716,971	(48,274,379)	-	109,442,593	(6,205,828)	(11,603,561)	(5,591,654)	(11,411,431)	(34,812,474)	3.
2045	161,040,788	(49,591,891)	-	111,448,897	(6,206,028)	(11,599,311)	(5,594,164)	(11,410,055)	(34,809,558)	3.
2046	163,932,192	(50,935,005)	-	112,997,187	(6,206,910)	(11,604,067)	(5,594,650)	(11,409,850)	(34,815,477)	3.
2047	166,864,977	(52,239,812)	-	114,625,165	(6,207,890)	(11,602,191)	(5,592,768)	(11,410,535)	(34,813,383)	3.
2048	169,853,718	(53,537,533)	-	116,316,185	(6,203,826)	(11,602,990)	(5,593,167)	(11,411,207)	(34,811,189)	3.
2049	172,894,874	(54,881,939)	-	118,012,936	(6,204,851)	(11,600,315)	(5,595,628)	(11,410,942)	(34,811,736)	3.
2050	175,993,530	(56,323,995)	-	119,669,535	(6,205,704)	(11,604,067)	(5,594,592)	(11,409,528)	(34,813,891)	3.
2051	179,150,301	(57,734,964)	-	121,415,337	(6,205,371)	(11,603,792)	(5,594,707)	(11,411,061)	(34,814,930)	3.
2052	182,369,637	(59,346,838)	-	123,022,799	(6,203,849)	(11,599,588)	(5,590,803)	(11,409,393)	(34,803,632)	3.
2053	185,647,831	(60,851,220)	-	124,796,612	(6,205,636)	(11,599,725)	(5,592,978)	(11,409,417)	(34,807,755)	3.
2054	188,984,693	(62,442,150)	-	126,542,544	-	(11,603,915)	(5,590,930)	(11,410,892)	(28,605,736)	4.
2055	192,388,636	(64,157,996)	-	128,230,641		(11,600,932)	(5,593,926)	(11,408,678)	(28,603,536)	4.
2056	195,694,855	(65,899,345)	-	129,795,510	-	-	(5,591,693)	(11,411,063)	(17,002,756)	7.
2057	199,009,047	(67,646,614)	-	131,362,434	-	-	(5,593,960)	(11,412,744)	(17,006,704)	7.
Total	\$4,894,734,173	(\$1,547,560,352)	(\$65,681,217)	\$3,281,492,604	(\$178,060,510)	(\$348,057,758)	(\$167,796,945)	(\$322,476,683)	(\$1,016,391,895)	

^{*}T&R Forecast from WSDOT as of July 2, 2021. Annual Net Toll Revenue is reduced by the amount deposited into the RSA.



OST Analysis: Current Law

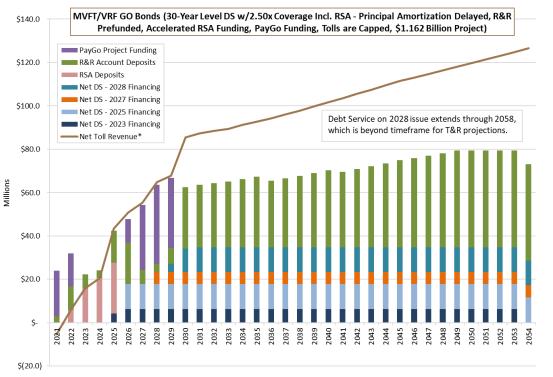
Cash flow (2 of 2)

	[K]	[L]	[M]	[N]	[0]	[P]
					Net Toll	Cumulative
Fiscal Year	Net Toll	R&R	Coverage	PayGo	Revenues	Net Toll Revenue
Ending	Revenues	Account	Incl. R&R	Project	After DS, R&R,	After DS, R&R,
30-Jun	After Debt Svc.	Deposits	and RSA	Contributions	RSA and PayGo	RSA and PayGo**
	[D+I]		[D/(I+L)]		[K+L+N]	
						66,600,00
2021	(5,419,846)	(2,990,215)	-	(21,042,897)	(29,452,958)	37,147,04
2022	-	(10,796,010)	-	(15,200,000)	(25,996,010)	11,151,03
2023	-	(6,488,768)	-	-	(6,488,768)	4,662,26
2024	2,136	(3,664,399)	0.00	-	(3,662,263)	1,000,00
2025	15,870,939	(14,830,627)	1.05	-	1,040,312	2,040,31
2026	33,000,812	(19,005,214)	1.38	(11,000,000)	2,995,598	5,035,91
2027	37,548,963	(6,576,384)	2.27	(29,950,000)	1,022,579	6,058,48
2028	41,328,550	(3,740,863)	2.38	(36,550,000)	1,037,687	7,096,17
2029	40,708,394	(7,297,219)	1.97	(32,400,000)	1,011,175	8,107,35
2030	51,313,138	(28,293,439)	1.37	-	23,019,699	31,127,05
2031	52,429,702	(28,819,434)	1.37	-	23,610,268	54,737,31
2032	53,610,774	(29,613,320)	1.37		23,997,454	78,734,77
2033	54,482,442	(30,197,795)	1.37		24,284,648	103,019,42
2034	56,362,665	(31,462,464)	1.38		24,900,201	127,919,62
2035	57,864,115	(32,470,411)	1.38		25,393,705	153,313,32
2036	59,485,533	(30,560,447)	1.44	-	28,925,087	182,238,41
2037	61,249,026	(31,746,079)	1.44		29,502,947	211,741,36
2038	63,031,980	(32,943,194)	1.44	_	30,088,786	241,830,14
2039	64,912,654	(34,207,975)	1.44	_	30,704,679	272,534,82
2040	66,812,555	(35,486,049)	1.45	_	31,326,506	303,861,33
2041	68,761,973	(34,795,095)	1.49	-	33,966,877	337,828,20
2042	70,705,557	(36,101,622)	1.49		34,603,935	372,432,14
2043	72,693,027	(37,436,179)	1.49		35,256,848	407,688,99
2044	74,630,119	(38,737,656)	1.49		35,892,463	443,581,45
2045	76,639,340	(40,088,895)	1.49		36,550,445	480,131,90
2046	78,181,710	(41,123,493)	1.49	-	37,058,217	517,190,11
2047	79,811,782	(42,219,658)	1.49		37,592,124	554,782,24
2048	81,504,996	(43,358,290)	1.49		38,146,706	592,928,94
2049	83,201,200	(44,550,000)	1.49		38,651,200	631,580,14
2050	84,855,645	(44,550,000)	1.51		40,305,645	671,885,79
2051	86,600,407	(44,550,000)	1.53	-	42,050,407	713,936,19
2052	88,219,168	(44,550,000)	1.55	-	43,669,168	757,605,36
2053	89,988,857	(44,550,000)	1.57	-	45,438,857	803,044,22
2054	97,936,808	(44,550,000)	1.73		53,386,808	856,431,03
2055	99,627,105	(44,550,000)	1.75	-	55,077,105	911,508,13
2056	112,792,755	(21,200,000)	3.40	-	91,592,755	1,003,100,89
2057	114,355,730	(2,000,000)	6.91	-	112,355,730	1,115,456,62
Total	\$2,265,100,710	(\$1,070,101,193)		(\$146,142,897)	\$1,048,856,620	

^{**}Per WSDOT, the I-405/SR 167 Account had a fund balance of \$66.6M at the beginning of FY 2021.



OST Analysis: Current Law



Fiscal Year (6/30)

*Net Toll Revenue - As of 7/2/21; Total I-405 & SR 167 Corridor — Post-COVID | Peak Period Exemptions for HOV 3+ on I-405 N, HOV 3+ on I-405 S & HOV 2+ (FY 30-) / HOV 3+ (FY 30-) on SR 167 Rev. Governor's Budget + N 8th \$250 M + SR 167 Toll Upgrade FY 2030 | Toll Caps . Net Toll Revenue reflects amounts before deposits into the RSA. Expenditures in excess of Net Toll Revenue are assumed to be made from fund balance, incl. the \$66.6 million balance in the I-405/SR 167 Account at the beginning of FY 2021.



Considerations



Timing of **Projects**

Available Funds



SR 522 to SR 527 Phasing Options (Proviso 306)



Sec. 306: SR 522 to SR 527

Explore phasing and funding alternatives

Substitute Senate Bill 5165, Section 306 (9)(b)

For the Department of Transportation – Improvements, Program I

The department may advance the I-405/SR 522 to I-5 Capacity Improvements project (L2000234) and construct the project earlier than is scheduled in the LEAP transportation document referenced in subsection (2) of this section of additional funding is identified and submitted through the existing unanticipated receipts process by September 1, 2021. The department and state treasurer shall pursue alternatives to toll revenue funding including but not limited to federal loan and grant programs. The department shall explore phasing and modifying the project to attempt to align project completion with the anticipated deployment of bus rapid transit on the corridor in the 2023-2025 biennium. The department shall report back to the transportation committees of the legislature on this work by September 15, 2021.

- May advance and construct earlier than is scheduled if funding is identified and submitted by Sept. 1, 2021.
- Shall pursue alternatives to toll revenue funding.
- Shall explore phasing and modifying the project.
- Report to the Legislature by Sept. 15, 2021.



SR 522 to SR 527 phased delivery options

- 1. Separate local improvements at SR 527 interchange
- 2. Geographical phases (north/south)
- 3. Directional phases (northbound and southbound)
- 4. Advance fish passage



Option 3: Directional phases (northbound and

southbound)



Phase 1 – Southbound and SR 522 interchange

- Additional southbound ETL lane
- Additional northbound ETL lane to SR 522 direct access
- SR 522 direct access and inline station
- SR 522 transit hub
- Brickyard inline station (pending Sound Transit realignment)

Phase 2 – Northbound and SR 527 interchange

- Additional northbound ETL lane from SR 522 to SR 527
- SR 527 direct access and inline station

Benefits and challenges

- B Achieve ~60% of the user time savings
- B Delivers BRT infrastructure from SR 527 to the south
- Increased revenue compared to existing system; >full (no NB ETL)
- Increased BRT travel times until Phase 2 completed
- Delayed ETL & inline BRT station and direct access at Canyon Park regional growth center
- Increased costs due to inefficiency and escalation



North End Phased delivery scenario

- Delivers southbound system benefits (phase 1) but delays northbound (phase 2)
- Reduces funding gap from Current Law by approximately \$20M
- Total: approximately \$1.2B (includes \$40M escalation)
- All other projects delivery on Current Law schedule

#	Project Year:	21	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36	37	38	39	40+
1	SR 522 to SR 527 Project			Phas	se 1	\Rightarrow	+	☆		\rightarrow	\bigstar	Phas	e 2								
	Renton to Bellevue (Contract 3)																				
2	SR 167 Toll Up. & SB Aux									\bigstar											
	Interchange Improvements									\bigstar											
3	SR 167 Master Plan Study			☆																	
	SR 167 Congestion Mgmt																				
4	SR 167 NB ETL Extension									\bigstar											
	SR 167 SB ETL Extension								\bigstar												
5	N 8 th St Direct Access									\bigstar											
6	NE 85 th Toll Points Only	Contingent upon ST Realignment Process																			

Legend							
*	Project Opening in scenario						
\Rightarrow	Current law opening (if different)						
\longleftrightarrow	Delivery change from current law						



OST Analysis: North End Phased

Key Assumptions:

- 30-year amortization with level debt service
- 2.50x coverage, incl. RSA
- Prefunded R&R
- Accelerated RSA funding
- Does not include \$32.9M in ARPA funds

	Project Funds	Bond Proceeds			% of Project Funds
Fiscal Year	Requested**	Delivered	PayGo Funding	Funding Gap	Delivered
2021	\$21,042,897	\$0	\$21,042,897	\$0	100%
2022	38,300,000	0	15,200,000	(23,100,000)	40%
2023	119,700,000	77,805,000	0	(41,895,000)	65%
2024	146,000,000	94,900,000	0	(51,100,000)	65%
2025	86,000,000	55,500,000	0	(30,500,000)	65%
2026	45,000,000	10,000,000	15,200,000	(19,800,000)	56%
2027	70,000,000	34,300,000	34,150,000	(1,550,000)	98%
2028	262,000,000	131,700,000	31,400,000	(98,900,000)	62%
2029	294,000,000	145,000,000	30,750,000	(118,250,000)	60%
2030	90,000,000	16,000,000	28,050,000	(45,950,000)	49%
2031	30,000,000	0	30,000,000	0	100%
Total	\$1,202,042,897	\$565,205,000	\$205,792,897	(\$431,045,000)	64%



Scenarios for financial analysis (Proviso 209)



Sec. 209: I-405/SR 167 corridor

Submit a bond proceeds corridor plan

Substitute Senate Bill 5165, Section 209 (8) For the Department of Transportation – Toll Operations and Maintenance, Program B

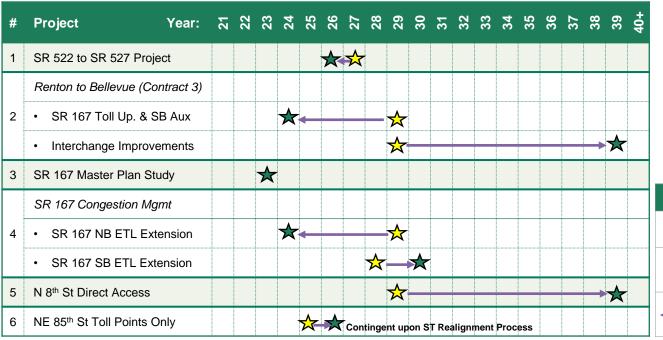
The department shall submit a plan to the legislature for the Interstate 405 and state route number 167 express toll lanes account detailing how bond proceeds can cover the proposed construction plan on the Interstate 405 and state route number 167 express toll lane corridor outlined on LEAP Transportation Document 2021-1 as developed April 23, 2021, by January 1, 2022.

- Submit a plan detailing how bond proceeds can cover the proposed construction plan from the 2021-23 transportation budget.
- Report to the Legislature by Jan. 1, 2022.



Modified delivery scenario

- Adjusts delivery schedule by prioritizing delivery of BRT and ETL system
- Reduces funding gap from Current Law by approximately \$250M
- Total: approximately \$1.2B (includes \$80M escalation)
- Interchange improvements and N 8th move out 10 years from current law

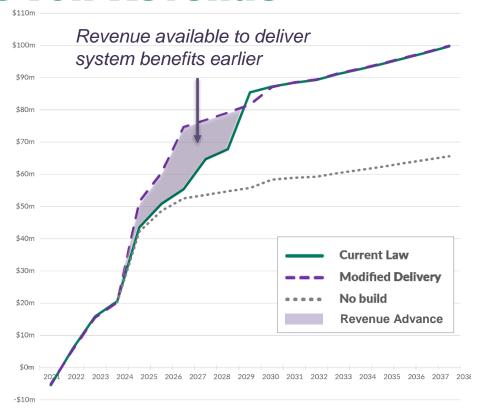


Legend							
*	Project Opening in scenario						
\Rightarrow	Current Law Opening						
← →	Delivery change						



Modified Delivery Forecasted Net Toll Revenue

- Modified delivery revenue increases forecasted net revenue by ~\$60M
- Anticipated to help reduce funding gap of projects



OST Analysis: Modified Delivery

Key Assumptions:

- 30-year amortization with level debt service
- 2.50x coverage, incl. RSA
- Prefunded R&R
- Accelerated RSA funding
- Does not include \$32.9M in ARPA funds

	Project Funds	Bond Proceeds			% of Project Funds
Fiscal Year	Requested**	Delivered	PayGo Funding	Funding Gap	Delivered
2021	\$21,042,897	\$0	\$21,042,897	\$0	100%
2022	23,300,000	0	21,000,000	(2,300,000)	90%
2023	176,700,000	132,525,000	0	(44,175,000)	75%
2024	225,000,000	168,750,000	0	(56,250,000)	75%
2025	138,000,000	97,000,000	0	(41,000,000)	70%
2026	106,000,000	61,000,000	14,500,000	(30,500,000)	71%
2027	24,000,000	0	24,000,000	0	100%
2028	30,000,000	0	30,000,000	0	100%
2029	30,000,000	0	30,000,000	0	100%
2030	15,000,000	0	15,000,000	0	100%
2031	0	0	0	0	0%
2032	0	0	0	0	0%
2033	0	0	0	0	0%
2034	0	0	0	0	0%
2035	0	0	0	0	0%
2036	10,000,000	0	10,000,000	0	100%
2037	40,000,000	0	40,000,000	0	100%
2038	203,500,000	91,000,000	112,500,000	0	100%
2039	199,500,000	90,000,000	109,500,000	0	100%
Total	\$1,242,042,897	\$640,275,000	\$427,542,897	(\$174,225,000)	86%

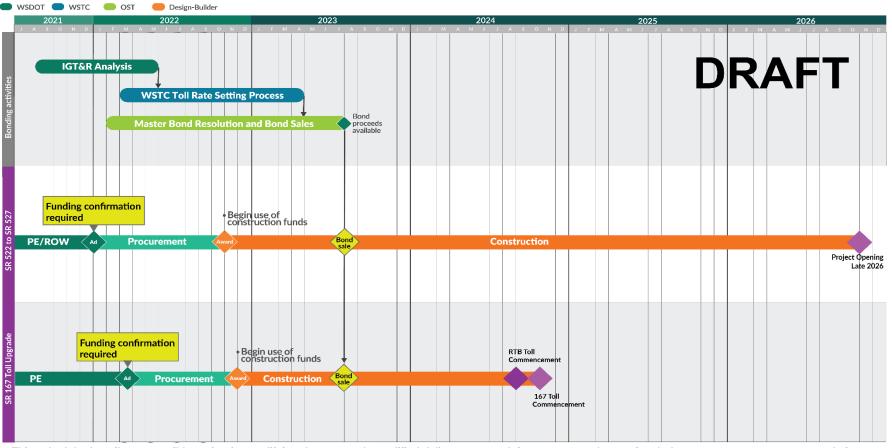


Summary

#	Project	Higher Gap (current law) +/- \$450M	Lower Gap (modified delivery) +/- \$200M
1	SR 522 to SR 527 Project	2027	2026
	Renton to Bellevue (Contract 3)		
2	SR 167 Toll Up. & SB Aux	2029	2024
	Interchange Improvements	2029	2039
3	SR 167 Master Plan Study	2023	2023
	SR 167 Congestion Managemen	nt	
4	SR 167 NB ETL Extension	2029	2024
	SR 167 SB ETL Extension	2028	2030
5	N 8 th St Direct Access	2029	2039
6	NE 85 th St Toll Points Only	2025*	2026*

based on August 2021 assumptions





This schedule describes a possible option for modifying the program's modified delivery approach in response to the proviso. It does not represent a recommendation or decision by WSDOT.



Alternative financing/funding sources



Alternative financing/funding sources

Funding Sources

- New Revenue/Grants
 - State
 - 2022 Supplemental Transportation Budget
 - New law revenue package
 - Federal
 - ARPA (\$32.9M)
 - Surface Transportation Reauthorization
 - The American Jobs Plan
 - Local (still exploring)
 - Joint pursuit of grant opportunities
- Other considerations
 - Alternative funds
 - WSTC Policy

Alternative Financing

- Loans
 - Federal: TIFIA, GARVEE bonds
 - State: MVF loans
- Other considerations
 - Sales tax deferral



GARVEE bonds

- Grant Anticipation Revenue Vehicle (GARVEE) is a tax-exempt debt financing instrument that pledges expected future Federal transportation aid to the payment of debt service
- This financing mechanism generates up-front capital for the project but would also reduce future federal funds available for other transportation activities

- The Legislature authorized GARVEEs to fund a portion of the SR 520 floating bridge project
- Current law budget accounts for federal funds for transportation activities, primarily for preservation
- Committing future existing federal funds to repayment of new GARVEE bonds would require a reduction in future projected investment levels

Legislative action is required to issue GARVEE bonds



Debt Service and Planned Preservation

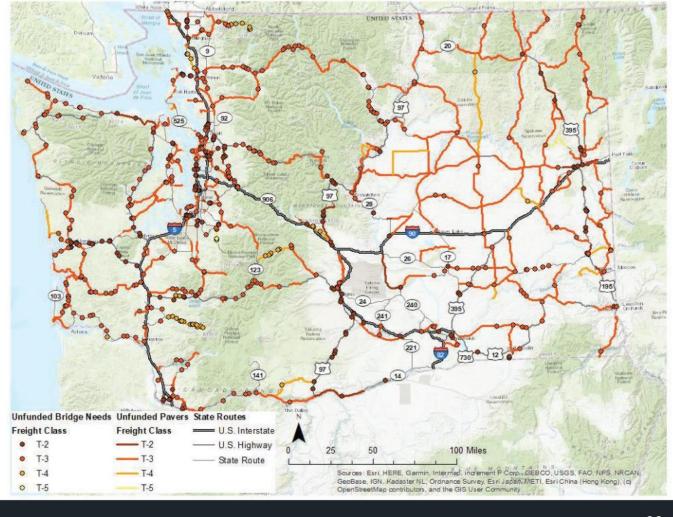
GARVEE Summary

	2019-21	2021-23	2023-25 ²	2025-27	2027-29	2029-31
Actual/Planned Expenditures ¹						
Program P						
Non-Dedicated Federal Funds	438,272,000	434,803,000	673,841,000	711,171,000	700,291,000	735,717,000
	438,272,000	434,803,000	673,841,000	711,171,000	700,291,000	735,717,000
GARVEE Debt Service	199,521,875	199,128,563	198,704,375			
Total	637,793,875	633,931,563	872,545,375	711,171,000	700,291,000	735,717,000

- 1. Based on the 2021 Legislative Project List (21LEGFIN)
- 2. The simultaneous increase in preservation funding levels and the continued GARVEE debt service in 2023-25 reflect timing differences between when funds are obligated and the preferred timing for when the appropriation is available for programming expenditures.



Unfunded Preservation Needs





Motor Vehicle Fund (MVF) Loans

- Provide MVF loans on the construction of the project and repay these loans at a later date
- Loans would generate up-front capital for the project but would also reduce funds available for other transportation activities

 Loans have been made from the MVF to support toll facilities

Legislative action is required to provide loans



Enacted Budget by Category

Motor Vehicle Fund State Funds Only

\$ in thousands

2021-23 Enacted Budget					
Category	Amount	Percent			
Operating	445,683	8%			
Capital	3,352,835	62%			
Maintenance	496,925	9%			
Preservation	308,775	6%			
Ferries (Operating & Capital)	629,906	12%			
Other Agencies	143,233	3%			
Total	5,377,357	100%			

Accounts included in Motor Vehicle Fund Roll-Up

099	Puget Sound Capital Construction Account
09H	Transportation Partnership Account
108	Motor Vehicle Account
109	Puget Sound Ferry Operations Account
20H	Connecting Washington Account
215	Special Category C Account
550	Transportation 2003 Account (Nickel Account)



Deferred Sales Tax

- Deferring state and local sales tax reduces the initial project costs
- The sales tax that is deferred would be paid to the general fund at a later date
- Sales taxes were deferred on the SR 520 and Tacoma Narrows Bridge Project

- While this delays sales tax receipts to state and localities, delays in project timelines would have a similar effect
- State and local sales tax on project construction would be deferred by \$40M to \$70M

Legislative action is required to defer sales tax

TIFIA Loan

- The Transportation Infrastructure
 Finance and Innovation Act (TIFIA)
 program is a federal program that
 provides credit assistance (loans) for
 qualified projects and allows the
 borrower to pledge expected future
 revenues to the payment of a loan
- Eligible applicants include state and local governments, transit agencies, railroad companies, special authorities, special districts, and private entities

- The Legislature authorized a TIFIA Loan to fund a portion of the SR 520 floating bridge project
- TIFIA loans offer lower interest rates than typical GO Bonds and interest is not accrued until proceeds are drawn
- The application process for a TIFIA loan can be very lengthy and complicated

Federal approval is required to complete the TIFIA loan

Summary

Alternative Funding Source	Potential Contribution to Solution	Trade-offs	Other Considerations/ Timing
TIFIA A loan negotiated with the Federal government.	Results are market-driven, \$10's of millions, not a full solution.	Lower interest rates with greater administrative costs and lack of flexibility/control. Pledges the same toll revenue currently assumed, so any savings are from improved financing terms. SR 520 took two-years.	Using existing triple pledge bond authorization will limit debt to 30 yrs.
GARVEE Debt issued by WA that is repaid with Federal transportation funds.	Legislature will determine size and budget impacts.	Legislative project list for 21-23 biennial budget assumes federal funds currently dedicated to repaying SR 520 GARVEE bonds would support future statewide highway preservation investments once repaid. If existing federal funds are used for new GARVEE debt, the Legislature will need to make budget tradeoff decisions and adjust future funding.	Market credit ratings are lower for GARVEE, so length is often shortened to achieve a better interest rate.
Deferred Sales Tax State and local sales tax on project CN deferred until after completion.	\$40-\$70M reduced initial project costs	Delay in tax receipts to General Fund (but no sales tax receipts in a no-build scenario)	Legislature determines repayment terms
Motor Vehicle Fund (MVF) Loans Fund transfer from one state account to another.	Legislature will determine size and budget impacts.	The legislature will determine capacity for loans based on other budget decisions and funding levels.	Legislature determines repayment terms



Wrap-up

- Legislative action is needed to implement any of these options (TIFIA requires federal).
- Given the severe impact of COVID, it will take a combination of new funding sources and strategies to bridge the gap.
- If authorization and budget direction is received during the 2022 Legislative session, this action would align with the modified opening scenario.



Next steps



What we're hearing

- Prioritize funding and delivery of projects with system benefits/synergies that complement I-405 BRT and all ETL projects from Lynnwood to Burien, including those currently under construction.
- Corridor faces a funding challenge, not a phasing challenge.
 - Explore a wide variety of alternative funding options, be creative and report on all options, and identify the legislative authorization requirements.
 - Revenue-generating projects help to advance delivery of the program and overall system benefits.
 - Look for partnering opportunities and funding solutions, including grants.
 - Consider increased costs when delaying projects.
- Expedite delivery without negatively impacting delivery timing of other projects.

EAG engagement opportunities

EAG:

Discuss policy framework & identify needs

June

IWG and Leg: Review initial funding & phasing options

July-August

EAG:

Review proviso analysis

EAG Review Sept. 8-10

DRAFT report to Legislature Sept. 15 EAG:

Additional follow-up if needed

Fall



Discussion or questions

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Thank You

