



**SCOG**  
Skagit Council of Governments

# 2023 Annual Listing of Federal Obligations

# 2023 ANNUAL LISTING OF FEDERAL OBLIGATIONS



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The Skagit Council of Governments is the designated metropolitan planning organization and regional transportation planning organization for the Skagit region.

## INTRODUCTION

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The 2023 Annual Listing of Federal Obligations lists the projects in the Skagit region that obligated federal transportation funds last year from the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA). Developed in partnership with Skagit Transit and the Washington State Department of Transportation (WSDOT), this document demonstrates the coordination between Skagit Council of Governments (SCOG) member agencies to implement regional transportation priorities.

### REQUIREMENTS

Federal regulations ([23 CFR 450.334](#)) require that SCOG publish a list of all projects in the Skagit region that obligated funding from FHWA or FTA during the last program year. In Washington state, the program year is the same as the calendar year. Federal law also requires the 2023 Annual Listing of Federal Obligations be published no later than 90 days after the year ends. SCOG works cooperatively with WSDOT and Skagit Transit to meet these federal requirements each year.

The list of obligated projects must include sufficient descriptions of each project (type of work, project termini, total length, etc.). The list must also include: the amount of obligated funding for each project in 2023; the amount of federal funding requested in the 2023 Regional Transportation Improvement Program for projects that obligated funding; and the amount of federal funding available for future program years.

The annual listing is published on SCOG's website by the end of March each year with paper copies available upon request.

### OTHER PURPOSES

Another purpose of the 2023 Annual Listing of Federal Obligations is to evaluate the Skagit region's effectiveness at implementing regional transportation projects. By tracking the funds obligated during the previous program year, SCOG can monitor its success delivering projects in their planned timeframes.

## OBLIGATION

Obligation is defined as the federal government's legal commitment to pay the federal share of a project's cost. For Federal Transit Administration projects, obligation occurs when the FTA grant is awarded. For Federal Highway Administration projects, obligation occurs when a project agreement is executed and the State/grantee requests that the funds be obligated.

## REGIONAL TRANSPORTATION PLANNING AND PROGRAMMING

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SCOG facilitates a continuous, cooperative and comprehensive multimodal transportation planning process through its regional transportation planning efforts. Regional transportation priorities are identified through the development of the long-range regional transportation plan. Medium-range regional transportation priorities are identified in the six-year regional transportation improvement program.

### REGIONAL TRANSPORTATION PLAN

SCOG's long-range regional transportation plan is the strategic framework for meeting the Skagit region's existing and future transportation needs. The [Skagit 2045 Regional Transportation Plan](#) (Skagit 2045) identifies the region's transportation goals through 2045. Transportation priorities include maintaining existing roadways and enhancing the transportation network through regionally significant projects.

Projects identified in Skagit 2045 are developed through the comprehensive planning process of cities, towns, Indian tribes, Skagit Transit and Skagit County. Skagit 2045 is also consistent with federal and

state requirements, serving as a link between local planning efforts and the statewide [Washington Transportation Plan](#).

As projects in Skagit 2045 draw closer to implementation, they are often programmed in SCOG's medium-range program of projects – the [2024–2029 Regional Transportation Improvement Program](#).

## REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM

The 2024–2029 Regional Transportation Improvement Program (RTIP) includes projects with secured federal transportation funding, as well as projects that are regionally significant. Projects included in the program are expected to obligate funding within its six-year timeframe.

Projects included in the first year of the RTIP are expected to obligate their secured federal funding during the current program year. Within 90 days of that program year's end date, each obligated project should be included in the annual listing of federal obligations for that year.

Occasionally, project obligations do not occur in the year in which they are programmed. Projects that are committed to obligating funds in the current year and fail to do so may be sanctioned. Additionally, projects programmed in the second to fourth years of the RTIP can occasionally obligate funding in the current program year. SCOG coordinates a regional process every year to monitor obligations as they occur, and ensure that the Skagit region is delivering projects to help meet the regional portion of the statewide obligation authority target.

Projects in the first four years of the RTIP are forwarded to WSDOT to be included in the [Statewide Transportation Improvement Program](#). To obligate federal funding, a project from the Skagit region must first be programmed in the RTIP, and then the Statewide Transportation Improvement Program. Federal authorizations occur only after regional and statewide programming requirements are met.

## ANNUAL LISTING OF FEDERAL OBLIGATIONS

The 2023 Annual Listing of Federal Obligations – displayed in **Table 1** – includes all the projects in the Skagit region that obligated relevant federal funds in 2023. The table includes the total programmed<sup>1</sup> amount of federal funding for each obligated project in the 2023–2028 Regional Transportation Improvement Program. Obligations are included for each project phase that received federal authorization last year. Many projects have additional phases that will obligate federal funding in future years. The listing also records the funding available to complete the project unless the amount obligated exceeded the programmed amount.

Obligations reported by WSDOT for programmatic projects (e.g. Asphalt/Chip Seal Preservation and Concrete Roadway Preservation) are combined together into their respective programs. These programmatic expenditures are often referred to as “buckets” of funding for these types of projects.

For any projects with “FTA Transfer” in the title, the date of obligation is reported as the date the transfer of funds between the Federal Highway Administration and Federal Transit Administration was approved. This method of reporting is consistent with how obligation authority is tracked in the Skagit region and statewide.

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<sup>1</sup> Only includes Available and Committed funds programmed in RTIP and STIP per 23 CFR 450.104 Definitions (i.e. “Secured” funds in RTIP). Other reasonably anticipated funds are not included in Table 1 (i.e. “Planned” funds in RTIP).

TABLE 1: 2023 ANNUAL LISTING OF FEDERAL OBLIGATIONS

Agency	Project	STIP ID	Federal Project #	Type of Work	Begin	End	Length (in miles)	Obligation Date	Phase	2023-2028 RTIP Federal Programming (Project)	2023 Federal Obligations	Federal Funding Remaining (Project)	Fund Type
Anacortes	R Avenue Long Term Improvements	T-1301	6239(002)	Safety	SR 20 Spur	22nd Street	1.00	7/14/2023	CN	\$4,343,087	\$2,589,087	\$1,754,000	NHFP, STBG(US)
Anacortes	Ship Harbor Blvd and SR 20 Spur Intersection	ANAC T-140	0020(190)	Mobility	Vicinity Allen Court	Channel View Lane	0.38	8/4/2023	CN	\$0	\$318,336	\$0	STBG(US)
Samish Indian Nation/Anacortes	Tommy Thompson Trail Trestle and Causeway Replacement	WA-13974	0030(014)	Other	March's Point Road	Weaverling Road	0.98	11/1/2023	PL	\$160,650	\$160,650	\$0	TA(US)
Burlington	SR 20/Skagit Street Signalization Project	WA-03951	0020(187)	Safety	Skagit Street	SR 20	0.25	5/1/2023, 12/11/2023	PE, CN	\$1,513,750	\$1,686,750	\$0	STBG(UM)
Concrete	School Secondary Access	WA-03707	C293(002)	Mobility	SR 20	Airport Way	0.47	1/4/2023	RW	\$1,063,022	\$400,000	\$1,063,022	STBG(R)
Mount Vernon	Riverside Drive Improvements - 2	WA-13533	7323(007)	Maintenance & Preservation	College Way	Skagit River Bridge	0.56	8/18/2023	PE	\$0	\$259,500	\$0	STBG(UM)
Mount Vernon	College Way (SR 538) @ I-5	T-06-10	0538(010)	Maintenance & Preservation	Freeway Dr.	Market St.	0.12	3/15/2023	CN	\$0	\$132,514	\$0	STBG(UM), REP
Mount Vernon	College Way/30th Street Intersection Improvements	WA-09577	0538(011)	Safety	College Way (SR 538)	30th St	0.20	5/10/2023	CN	\$0	\$20,609	\$0	REP
SCOG/WSDOT	SCOG Admin 2022-2025	SCOG 22-25	PD24(001)	Other	N/A	N/A	0.00	7/13/2023	PL	\$261,176	\$261,176	\$639,190	STBG(UM)
Sedro-Woolley	John Liner Road Arterial Improvements	SW59	7390(003)	Maintenance & Preservation	N Reed Street	SR9/Township Street	0.38	11/22/2023	PE	\$226,111	\$226,111	\$0	STBG(UM)
Sedro-Woolley	John Liner Road, Reed to Township Bicycle/Pedestrian Improvements	SW08A	7390(002)	Non-Motorized	Reed Street	SR9/Township Street	0.37	5/15/2023	PE	\$0	\$102,913	\$0	STBG(UM)
Sedro-Woolley	SR20/Cascade Trail West Extension Phase 2A, Holtcamp Road to Hodgkin Street	SW42	0020(200)	Non-Motorized	MP 63.64	MP 64.21	0.57	6/9/2023	RW	\$408,742	\$51,900	\$408,742	STBG(UM)
Sedro-Woolley	SR20/SR9N - Township Intersection Improvements	SW33	0020(199)	Mobility	MP 66.08	MP 66.18	0.10	5/4/2023	PE, CN	\$0	\$125,277	\$0	STBG(UM)
Skagit County	Barrier Protection	WA-14041	000S(625)	Safety	Various	Various	0.90	3/6/2023	PE, CN	\$515,000	\$615,000	\$0	HSIP
Skagit County	Bay View-Edison Joe Leary Slough Bridge (Deck Overlay)	WA-09548	L291(002)	Maintenance & Preservation	5.80	5.82	0.02	8/4/2023	CN	\$432,640	\$432,640	\$0	BR
Skagit County	Cook Road / I-5 Interchange Vicinity Improvements	WA-01137	M290(006)	Mobility	MP 1.67 (I-5 SB Off Ramp)	MP 2.07	0.40	1/4/2023	PE	\$5,580,000	\$685,000	\$4,895,000	NHFP
Skagit County	Fisher Creek Restoration at Cedardale and Starbird	WA-15029	2029(060)	Environmental	Varies	Varies	0.20	12/28/2023	CN	\$5,448,750	\$5,448,750	\$0	PROTECT
Skagit County	Guemes Island Ferry Operating Costs	WA-15048	2029(059)	Transit & Ferries	N/A	N/A	N/A	7/10/2023	PL	\$350,740	\$350,740	\$0	FBP
Skagit County	Lane Departure Reduction, Intersection Awareness, Signage & Delineation Improvements	WA-14029	000S(620)	Safety	Various	Various	27.04	4/10/2023, 7/14/2023	PE, CN	\$672,000	\$1,294,760	\$0	HSIP
Skagit County	Preventative Maintenance - Bridge Deck Repair (Bundle)	WA-14837	Z929(003)	Maintenance & Preservation	Various	Various	0.00	3/29/2023	PE	\$1,613,000	\$323,000	\$1,290,000	BR
Skagit County	Skagit River Marblemount Bridge	WA-11800	29CS(001)	Maintenance & Preservation	.03	.16	0.13	4/17/2023	PE	\$18,592,865	\$3,718,573	\$14,874,292	BR

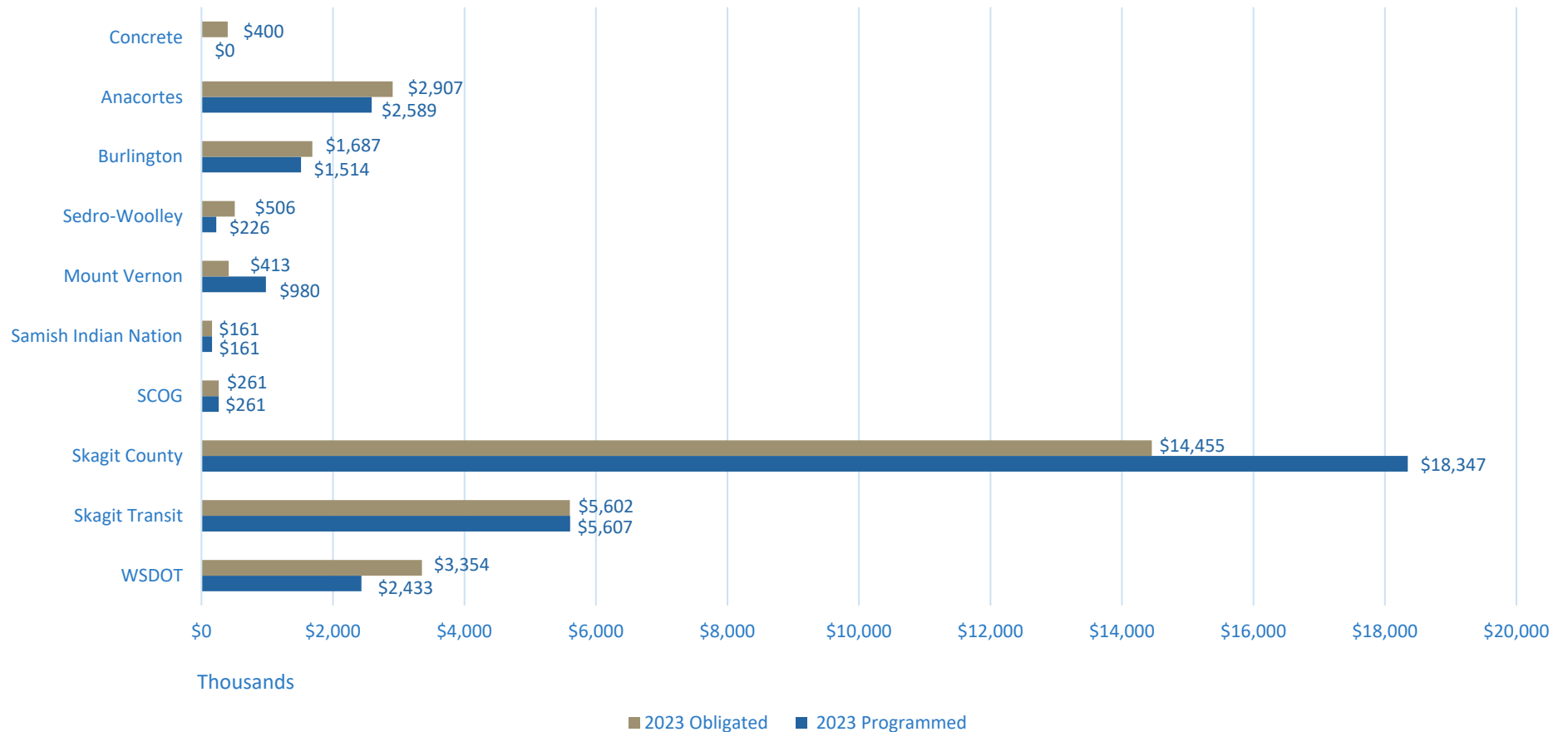
Agency	Project	STIP ID	Federal Project #	Type of Work	Begin	End	Length (in miles)	Obligation Date	Phase	2023-2028 RTIP Federal Programming (Project)	2023 Federal Obligations	Federal Funding Remaining (Project)	Fund Type
Skagit County	Thomas Creek Bridge (Old Highway 99 at Thomas Creek)	WA-01225	M291(010)	Mobility	2.90	2.95	0.05	3/6/2023	PE	\$6,015,000	\$1,203,000	\$4,812,000	BR
Skagit County	Upper Finney Creek Bridge (Seismic Retrofit)	WA-08577	2029(057)	Mobility	4.60	4.70	0.10	7/14/2023	PE, CN	\$0	\$353,151	\$0	BR
Skagit County	Active Warning Signs (Install Active Warning Signs)	WA-10727	000S(515)	Safety	0.25 / 6.44	0.46 / 6.97	0.74	3/16/2023	PE	\$0	\$24,052	\$0	HSIP
Skagit County	Josh Wilson Road, Phase 1	WA-06522	7318(001)	Maintenance & Preservation	Avon Allen Rd	Jensen Rd	1.13	2/23/2023	CN	\$0	\$654	\$0	STBG(R)
Skagit County	Prairie Road Guidance Improvements	WA-12501	T292(002)	Safety	MP 0.00	MP 7.79	7.79	12/5/2023	PE	\$0	\$5,763	-\$5,763	HSIP
Skagit Transit	Purchase of Equipment to Support Transit Operations	WA-14971	WA-2024-006	Transit & Ferries	N/A	N/A	0.00	12/1/2023	ALL	\$103,679	\$99,000	\$4,679	\$5,339
Skagit Transit	Operating Funds	WA-07306	WA-2023-013	Transit & Ferries	N/A	N/A	0.00	7/18/2023	ALL	\$15,993,963	\$5,494,255	\$10,499,708	\$5,307
Skagit Transit	Purchase of Replacement Vanpool Vehicles	WA-12689	WA-2020-064-01	Transit & Ferries	N/A	N/A	0.00	9/13/2023	ALL	\$8,891	\$8,891	\$0	\$5,307
WSDOT	Asphalt/Chip Seal Preservation Skagit Council of Governments SCOG	WA-08601	0538(013)	Maintenance & Preservation	N/A	N/A	0.00	1/4/2023	PE	\$15,897,546	\$1,850,213	\$14,047,333	STBG(S)
WSDOT	SR 20/Burlington to Sedro-Woolley - Corridor Improvements	WA-12458	0020(207)	Safety	MP 61.32	MP 63.23	1.91	10/18/2023	PE	\$8,084,110	\$60,802	\$8,023,308	HSIP
WSDOT	SR 9/Lake Creek Bridge - Replacement	WA-14656	0009(085)	Maintenance & Preservation	MP 42.76	MP 42.97	0.21	4/12/2023	PE	\$10,538,004	\$1,183,349	\$9,354,655	STBG(S)
WSDOT	SR 9/Skagit River Bridge - Deck Replacement	WA-14658	0009(085)	Maintenance & Preservation	MP 54.28	MP 54.66	0.38	1/12/2023	PE	\$2,478,509	\$259,283	\$2,219,226	STBG(S)
										Total	\$29,745,698		

## SUMMARY OF FEDERALLY FUNDED PROJECTS

**Figure 1** compares project obligations with programming for each jurisdiction that obligated relevant federal funding in 2023. For the most part, projects obligated precisely the amount programmed or have funding remaining to obligate in future years.

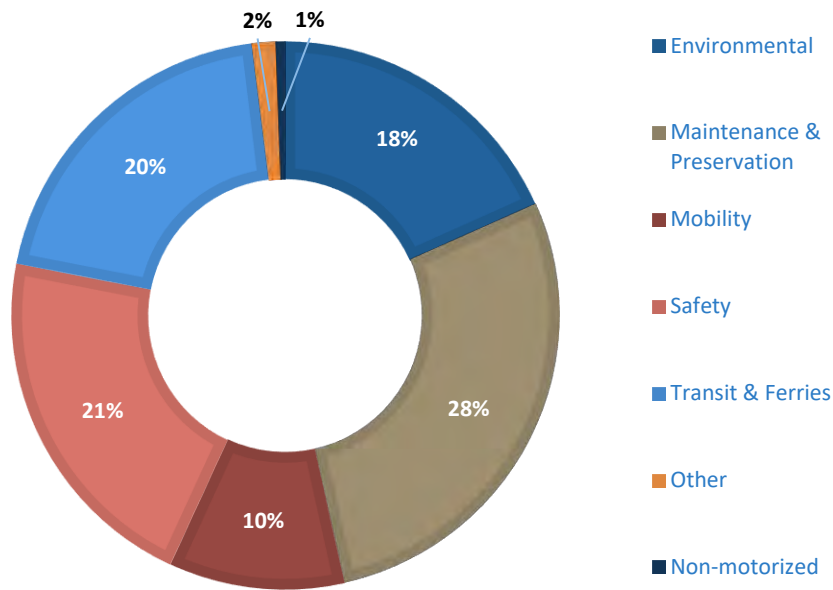
The 2023 Annual Listing of Federal Obligations does not account for all funds used for transportation purposes in the Skagit region. State, tribal and local agency funds are not included in the annual listing. These funds often provide match to federal funds or are used to fund other transportation priorities of these governments.

FIGURE 1: 2023 PROJECT PROGRAMMING AND OBLIGATIONS<sup>2</sup>



<sup>2</sup> Chart only includes 2023 obligations, not deobligations.

FIGURE 2: 2023 OBLIGATIONS BY PROJECT TYPE<sup>3</sup>



**Figure 2** shows 2023 obligations by project classifications created by SCOG. Local transportation funds, predominantly used for maintenance and preservation of the transportation system, are mostly not included in the 2023 Annual Listing of Federal Obligations. If these funds were included, the chart would portray a higher proportion of funds allocated to maintenance and preservation purposes.

Twenty-eight percent of relevant federal funds, obligated in the Skagit region in 2023, went toward maintenance and preservation projects. Approximately \$3.7 million in this category went to Skagit County’s rehabilitation of the Marblemount Bridge over the Skagit River.

Safety projects accounted for 21% of obligations in 2023. The largest project in this category by federal obligation amount is Anacortes’s R Avenue Long Term Improvements project, which obligated nearly

<sup>3</sup> Chart only includes 2023 obligations, not deobligations.

\$2.6 million in 2023 to improve safety and traffic operations along R Avenue.

Transit and ferries projects accounted for 20% of obligations in 2023. The largest obligation amount in this category is Skagit Transit’s Operating Funds project, which obligated about \$5.5 million in 2023 to maintain transit operations.

### PROJECT DELIVERY

Approximately \$27.3 million<sup>4</sup> in relevant federal funds were obligated for transportation projects in the Skagit region in 2023. The amount obligated during a program year can differ from the amount programmed due to project delays, administrative challenges and additional project awards that obligate funding but have not been programmed.

In 2023, SCOG member agencies obligated nearly \$2.7 million in regionally managed federal Surface Transportation Block Grant Program, Carbon Reduction Program and Transportation Alternatives Set-aside funding. The largest federal obligation of these regionally managed funds was over \$1.5 million for a Burlington intersection improvement project.

### DEOBLIGATION OF FEDERAL FUNDS

When projects are completed, they typically go through a closure procedure. Deobligation of federal funding occurs if all the federal funds obligated for the project were not necessary to complete the project. Deobligation may also occur if the project is unlikely to progress toward completion or if funding has been obtained from another source and a project sponsor chooses to defederalize a project. **Table 2** lists the deobligations for projects using federal funds that occurred in the Skagit region during 2023.

When federal funds are deobligated, they are returned to the awarding agency to be reallocated for future transportation projects. Federal

<sup>4</sup> This figure includes total 2023 obligations and deobligations.



funds returned from the Federal Highway Administration or Federal Transit Administration are not guaranteed to be reprogrammed for other Skagit region projects.

Regionally managed funds - federal Surface Transportation Block Grant Program, Carbon Reduction Program and Transportation Alternatives Set-aside funds - are returned to SCOG when deobligated. SCOG can then reprogram the funds for other regional transportation priorities that are competitively selected through SCOG project-selection processes.

TABLE 2: 2023 DEOBLIGATIONS

Agency	Project	STIP ID	Federal Project #	Type of Work	Begin	End	Length (in miles)	Obligation Date	Phase	2023 Federal Deobligations	Fund Type
Burlington	George Hopper Interchange Improvements, Phase I	WA-02438	7298(002)	Maintenance & Preservation	MP 0.0	MP 0.50	0.50	2/24/2023	RW	-\$1,730,000	STBG(UM)
Burlington	George Hopper Interchange Improvements, Phase II	WA-10470	7298(003)	Mobility	Burlington Blvd.	I-5 NB On-ramp	0.20	3/24/2023	PE	-\$34,710	STBG(UM)
Mount Vernon	College Way (SR 538) @ I-5	T-06-10	0538(010)	Maintenance & Preservation	Freeway Dr.	Market St.	0.12	3/15/2023	PE, RW	-\$132,514	STBG(UM)
Mount Vernon	College Way/30th Street Intersection Improvements	WA-09577	0538(011)	Safety	College Way (SR 538)	30th St	0.20	5/10/2023	PE	-\$66,309	REP
Mount Vernon	College Way & Riverside Drive Signal Upgrade	WA-09293	0538(012)	Safety	Freeway Dr	Waugh Rd	2.30	5/10/2023	PE	-\$27,707	REP
Mount Vernon	4th St N / Riverside Dr	WA-10970	7323(005)	Safety	Fir St (BNSF Rail)	Willow Lane	0.07	1/20/2023	PE, CN	-\$26,519	HSIP
Mount Vernon	Kulshan Trail Lighting	T-17-01	0820(013)	Other	Riverside Dr	18th Street	0.80	3/8/2023	PE, CN	-\$2,636	TA(UM)
Skagit County	Lane Departure Reduction, Intersection Awareness, Signage & Delineation Improvements	WA-14029	000S(620)	Safety	Various	Various	27.04	4/10/2023	PE	-\$140,000	HSIP
Skagit County	Barrier Protection	WA-14041	000S(625)	Safety	Various	Various	0.90	3/6/2023	PE	-\$100,000	HSIP
Skagit County	Guemes Ferry Terminal (Girder Replacement)	WA-11616	6240(003)	Maintenance & Preservation	N/A	N/A	N/A	3/29/2023	CN	-\$86,441	FBP
Skagit County	Upper Finney Creek Bridge	WA-08577	2029(057)	Mobility	MP 4.60	MP 4.70	0.10	7/14/2023	PE	-\$37,324	STP(BR)
Skagit County	Active Warning Signs (Install Active Warning Signs)	WA-10727	000S(515)	Safety	0.25 / 6.44	0.46 / 6.97	0.74	3/16/2023	PE, CN	-\$36,631	HSIP
Skagit County	Prairie Road Guidance Improvements	WA-12501	T292(002)	Safety	MP 0.00	MP 7.79	7.79	12/5/2023	CN	-\$8,506	HSIP
Skagit County	Francis Road Section 1	WA-01171	F294(001)	Mobility	Debay Isle Rd	SR 9	0.61	4/3/2023	PE	-\$1,669	STBG(R)
Skagit County	Josh Wilson Road, Phase 1	WA-06522	7318(001)	Maintenance & Preservation	Avon Allen Rd	Jensen Rd	1.13	2/23/2023	PE	-\$654	STBG(R)
Skagit County	Centennial Trail (Big Rock to Clear Lake)	WA-06321	2029(049)	Maintenance & Preservation	Big Rock	Clear Lake	3.50	4/17/2023	PE	-\$500	TA(R)
									Total	-\$2,432,118	